

C O N F I D E N T I A L

25 MAR 1977

MEMORANDUM FOR THE RECORD

Executive Registry

77-845

SUBJECT: Discussion with [ ] 21 March 1977

1. Some of the terminology we use just rubs the public the wrong way. This is particularly the case in terms of restricting the flow of classified information.
2. Consider getting a single reporter in to review the oversight procedure and try to give you a clean bill of health.
3. Another idea would be to have 8 to 12 selected reporters in and solicit their ideas on how to dull the critics and to impress on them that you desire to be constitutional, legal, etc.
  - a. Tom will send suggestions on names here.

(EXCLUDED FROM RELEASE)

*Paul Offenberg*

C O N F I D E N T I A L

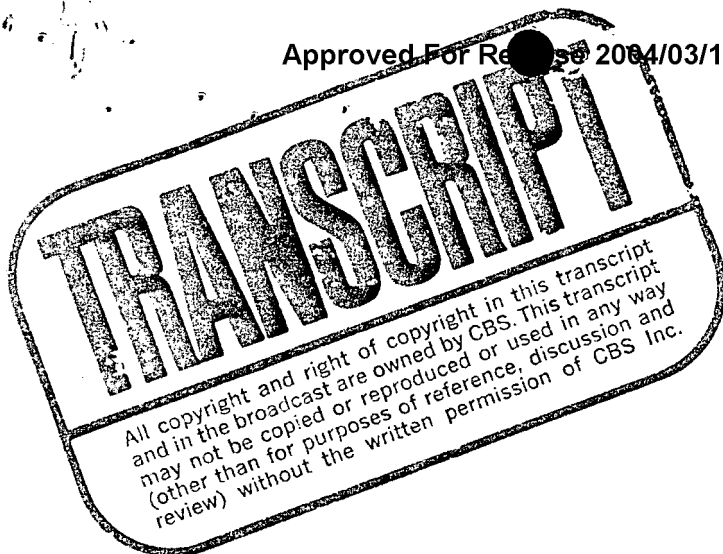
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Executive Registry

77-6705/3

CBS NEWS  
 2020 M Street, N. W.  
 Washington, D. C. 20036

*filed*  
*Public Affairs*

FACE THE NATION  
 as broadcast over the  
 CBS Television Network  
 and the  
 CBS Radio Network

Sunday, March 20, 1977 -- 11:30 AM - 12:00 Noon, EST

Origination: Washington, D. C.

GUEST: ADMIRAL STANSFIELD TURNER  
 Director, Central Intelligence

~~EXECUTIVE REGISTRY FILE~~ *Pub. Affs* REPORTERS:

George Herman, CBS News

Bob Woodward, The Washington Post

Fred Graham, CBS News

Producer: Mary O. Yates

Associate Producer: Joan Barone

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HERMAN: Admiral Turner, I suppose a great many operations from day to day in Africa and Zaire, in the Congo and other places, must occupy your attention, but your main job, it seems to me--your most pressing, long-range interest--must be the intentions of the activities of the Soviet Union. How do you feel they are building their military forces--to what end and with what in mind?

ADM. TURNER: I believe the Soviets think in 19th Century power terms, Mr. Herman. I think they're trying to compensate for their other weaknesses--economic, ideological and political--by building a military force that they hope will weigh in the balance for them and give them compensation for their other shortcomings. In turn, I believe we must not let them take that advantage.

ANNOUNCER: From CBS News, Washington, a spontaneous and unrehearsed news interview on FACE THE NATION, with the Director of Central Intelligence, Admiral Stansfield Turner. Admiral Turner will be questioned by CBS News Correspondent Fred Graham; by Bob Woodward, Reporter for The Washington Post; and by CBS News Correspondent George Herman.

HERMAN: Admiral Turner, you say you believe that the Soviet Union is trying to make up for these other things--the death of their ideology, the economic and technological backwardness. What do you mean, make up for it? What do they intend to do with the dominant military power they're building up?

ADM. TURNER: They hope that this power of military forces can be translated into political opportunity, to political leverage on the rest of the world; and therefore, that they can, without necessarily having to go to war, gain an overall political advantage.

WOODWARD: Admiral, when President Carter offered, and you accepted, the directorship of the CIA, what were his marching orders to you? What did he say he wanted done? I understand that he in effect told you, if you need to re-invent the wheel out at the CIA, go ahead. You got a blank check to do whatever you think is necessary.

ADM. TURNER: I don't think it's quite a blank check, Mr. Woodward, but the President was very generous in saying that he wanted me to take charge of the overall intelligence community and bring it together in one coordinated, efficient operation. And I must remind you that he appointed me to two different posts--the Director of Central Intelligence, which coordinates all of the intelligence operations of our country, of which the CIA is about 15 per cent; and the Director of the Central Intelligence Agency itself.

GRAHAM: Admiral, one of the flaps that you found yourself flung into when you were appointed to this job was, of course, the question of payments by the CIA to foreign leaders. Now, if the chief--or if an official of British intelligence, let's say--we've been told that these were not improper or illegal--but if British intelligence sent a man over here every year with a satchel of money to give to President Carter, would you think that was also not improper or illegal?

ADM. TURNER: Mr. Graham, I think we should put in perspective the fact that in the last thirty years the United States has given hundreds of billions of dollars of foreign aid to friends and allies around the world. An infinitesimal portion of that has been given in secret form, and that procedure of secret foreign aid was actually started, with respect to the United States, on November 29, 1776, when Benjamin Franklin went to Paris to arrange the secret delivery of aid from the

King of France to George Washington.

GRAHAM: But that doesn't really answer the question, does it, Admiral?

ADM. TURNER: Yes, I think it does. I think it says that foreign aid sometimes, in secrecy, is a very common and a very legitimate tool of foreign policy.

GRAHAM: Well, now, the question--

HERMAN: But when it comes back to us as, for example, Korean foreign aid to the United States, to certain members of the Congress or wherever, we get very upset about it as it not being a proper tool of policy.

ADM. TURNER: The Secretary of State made a distinction on that publicly a few days ago, which I support entirely. That was a personal delivery of money as opposed to a governmental exchange; and that is an entirely different matter. It's a matter of bribery versus a matter of aid and support to a friend.

WOODWARD: It's still a little confusing, because the Korean bribes were on behalf of the Korean government, supposedly, also; and isn't it really sort of a question of whose ox is being gored--that if we can buy somebody abroad, okay, let's go ahead and do it; but we don't like it being done here?

ADM. TURNER: I think it's just a matter of the propriety of the situation on both sides; and our proprieties are carefully reviewed by a very delicate oversight procedure in our country, and I think that gives you and the public an assurance that this money is not going to be employed as the Korean money apparently, or supposedly, has been employed against our country.

HERMAN: Now, what I derive from what you're saying, Admiral Turner, is that if it comes from the United States government to an official secretly--an official of a foreign government--that is perfectly proper and there's no reason to stop it.

ADM. TURNER: It depends on the purpose of that money, and I'm saying that the procedures by which we decide on this, which go through the President of the United States and which are reviewed by the committees of the Congress that are appropriately designated for this purpose, is carefully determined and does not involve things that are not proper.

GRAHAM: Well, sir, now the payments to Hussein, we are told, were stopped when President Carter learned of it. Now, if that's true, and if it's proper, why were they stopped?

ADM. TURNER: The President, when commenting on Mr. Woodward's release about the story of payments to the Kingdom of Jordan, made it clear that for any of us to comment on ongoing or current intelligence operations of our country, would not be in the national interest.

GRAHAM: Are you saying it's not been stopped, sir?

ADM. TURNER: I'm not saying it's not--I'm not saying it's been stopped; I'm not saying it's not been stopped--

GRAHAM: It's been stopped, but--

ADM. TURNER: I'm neither denying or affirming your statement.

GRAHAM: --but if it's been stopped, you could discuss it, could you not?

ADM. TURNER: No, if I deny--if I affirm that it had been stopped, it still was a secret operation and it could not be discussed without disclosing some of those details. And I must make the statement at this

point that the laws of this country charge the Director of Central Intelligence with the responsibility of protecting the sources and methods of collecting intelligence, and I'm as intent on fulfilling that portion of the law as I am on the many other strictures of law that govern our intelligence operations. I'll be as forthcoming with you as I possibly can today within that limit.

HERMAN: What help do you need to carry out that second function that you mentioned? Do you need new law, new protection, to help you do what you say you need to do--that is, to stop publication of secrets?

ADM. TURNER: There are a number of things that we can do to reduce the probability of unauthorized release of information. One is, of course, to restrict the number of people who obtain that information to the bare minimum to conduct the legitimate business of our country. Another is to avoid over-classification, so we don't have excessive amounts of information in the system that can be released. Another is to use the existing legislation, the Espionage Act, which has criminal sanctions against the release of classified information. Another is to use the administrative procedures that presently exist, to take action against people in the intelligence community who release information. And there are those who feel that we should either strengthen the espionage law or we should pass new administrative or civil sanctions. But the end objective is to deter the release of information, not to prosecute--

HERMAN: Where do you stand on that question of strengthening the laws?

ADM. TURNER: I think we should look at all of these procedures, from curtailing the use of--the distribution of information, right

through to studying whether new sanctions are needed in either criminal or civil methods.

GRAHAM: May I pin you down on that, sir? You omitted criminal sanctions in your first statement; now you've thrown it in here in the end.

ADM. TURNER: No, I didn't omit them. They're in the espionage law, which I said.

GRAHAM: Well--

ADM. TURNER: And I said that law may have to be strengthened.

GRAHAM: You said in your confirmation discussions that you favored adding criminal sanctions for CIA personnel who release--who leak information that is stamped confidential. That seemed to be somewhat in conflict with the openness of the Carter policies during his campaign. Do you still advocate that--what some people call Official Secrets Act?

ADM. TURNER: I do not advocate an Official Secrets Act in the British form, because that applies to you in the press as well as to us in the intelligence community, and that's another problem. And I said in my confirmation hearings, I was amenable to studying amendments to the legislation which would have criminal sanctions; and I'm still amenable to that. But I'm also amenable to looking at whether any or all or a combination of these other methods would do the job. What I'm concerned with is that if a member of the Department of Agriculture today releases information on crop futures that will help somebody make some money, he can go to jail. If a member of the intelligence community releases information vital to the security of this country, it's very difficult for us to find any way to discipline him.

WOODWARD: Admiral, it's a tradition in the Navy that after you take over a command, within a couple of weeks, or 30 days, you sort of give a report to your boss. What is the state of the command? Realizing you've only been there about ten days, what is the state of the CIA? Is it good, bad? It's been a period of turmoil for that agency. How do you find it? How would you report to the President about it?

ADM. TURNER: Well, I've been there ten days, Mr. Woodward. It's a quick analysis; but I am impressed that after several years of considerable badgering in the press, considerable criticism, the morale, the attitude of the professionals, not only in the CIA, but in the entire intelligency community--but I speak more for the CIA because I've seen it more at first hand in the last ten days--the morale is quite good. It's surprising that it's held up this well. It's because, in my opinion, they are a very professional, dedicated group of men and women; and I believe that they have in the past and they will in the future, respond to the directions that they're given.

WOODWARD: When you said badgering by the press, do you think that what the press has done with the CIA has been that, badgering, and been essentially unfair?

ADM. TURNER: I think that some of it has been excessive, but I'm not questioning in any way the right of the press to make its criticisms, to make its comments. I would like to see some of it more objective and balanced, but that's all a matter of opinion.

HERMAN: Can we presume that when you took over this new command you started to inquire among your associates or the people you are going to command as to what problems might--what bombshells might be lying in wait to burst over your head as the new Director? Have you

received a catalogue of possible future problems?

ADM. TURNER: I haven't asked that question in exactly those terms, but I have started a careful review of all of the covert and clandestine activities that are going on, so that I'm well aware of them, and that I'm sure that in my own mind, in my own conscience, I also agree with the valuation that has been made by many others in the oversight process that there is nothing illegal or improper going on at this time.

HERMAN: Nothing you encountered surprised or dismayed you?

ADM. TURNER: No, sir.

(MORE)

GRAHAM: Admiral, you mentioned earlier your role in protecting sources of information, and methods. If there were to be a prosecution of congressmen or former congressmen here for accepting bribes from the Korean CIA, and we know -- or we've been told -- that there was some electronic surveillance by the CIA that could be used as evidence in that case, or could be subpoenaed by the defense -- is there a danger here that a prosecution in the Korean bribery scandal could expose some CIA secrets?

ADM. TURNER: Every time we're faced with a prosecution of that, or any other sort that involves people who have dealt in the intelligence world, there comes a question of whether you have to reveal a great deal more classified secret information that would hurt the national interest in order to carry out the prosecution. It is not my judgment, my decision, as to whether that is the case. What I would have to do is present to the Attorney General the information and my evaluation of how vital it is to our national security, and he would have to determine whether or not it was worthy of prosecution.

WOODWARD: Admiral, Vice President Mondale has said in a public interview that some CIA operations have been stopped -- some of the covert activities. He didn't say what they were. Obviously, you're not going to be able to say what they are, but in a general way, can you address yourself from the point of view of policy -- your policy, the President's policy -- in terms of covert activities. What sort of things, maybe hypothetically, might have been stopped?

ADM. TURNER: Well, what I would like to say is that the criteria that I would apply, and I'm quite sure is what the Vice President has been applying here too, is a two-fold standard. First, could this

operation, that has been either proposed or being conducted in a covert manner, could it be done in an overt manner? Could we get almost as much effectiveness if we turned it around and into an overt operation? -- and secondly, if it cannot, we must then make a very careful risk assessment versus a benefits assessment. Do we really think that the risk, if it is exposed, is going to be worth it because the return is going to be great enough?

WOODWARD: So some things have been stopped?

ADM. TURNER: Yes, a few have been stopped and --

WOODWARD: Can you say how many, and are they significant, or are they just sort of trivial?

ADM. TURNER: I think you're pushing me past what I believe is my legal responsibility here, I'm sorry.

HERMAN: All right, let me rescue you. Does the CIA know, do you, Admiral Turner know, whether there are or are not Cuban advisers and Cubans with the invading forces in Zaire?

ADM. TURNER: The CIA has a good idea about that, and it's a difficult thing to pin down, but as a matter of fact, on the way over here this morning I received a updated report on that, and our evaluation of it. It's a very delicate and difficult thing to pin down unless you have somebody right there on the ground, but we're keeping an eye on that very, very carefully.

HERMAN: Don't leave us hanging. What can you tell us from the report?

ADM. TURNER: Nothing. Nothing.

HERMAN: How about the assassination in the Congo? -- the assassination of President Ngouabi?

ADM. TURNER: We've been following that, of course, and it appears a typical, internal problem there, but again, I don't --

HERMAN: What does that mean?

ADM. TURNER: That it's something that's handled by some people inside the Congo, not necessarily an external operation, but --

HERMAN: A large and powerful group? A small group?

ADM. TURNER: The evidence is very, very tenuous and slim at this point.

GRAHAM: Sir, a version of the question I asked earlier -- is it possible that the assassination inquiry in the House of Representatives could turn up information that might be compromising or embarrassing to the CIA -- further information?

ADM. TURNER: Well, it's quite possible that that investigation will require further intelligence information from our files, and we will/as cooperative as we can, but again, somebody will have to make -- presumably, higher authorities -- the decision whether or not it is worth the disclosure of this information in order to carry that investigation forward.

GRAHAM: Well, of what nature would that be? You obviously have something specific in mind.

ADM. TURNER: No, I don't have anything specific in mind. I haven't really probed into that one in my ten days thus far, Mr. Graham, but I'm waiting until I'm called upon for any information that that inquiry committee may require, and if so, we'll dig it out and find out what it is and evaluate the risk to the country of disclosing it, and pass that along.

WOODWARD: Sir, if a low-level CIA employee thinks he or she

knows of some activity that is going on that shouldn't be going on, and they call your office, say, and speak to your executive assistant and say, I'd like to see Admiral Turner -- will you see that person?

ADM. TURNER: I would certainly hope so. I don't know of every phone call that comes into my office, but my instructions would be to do that, but let me elaborate on that, because it raises a very interesting point, and one I think it's valuable for the people of this country to understand about our intelligence operations. We have, under an Executive Order, signed by President Ford just over a year ago, a definite procedure to be sure that that kind of an inquiry is not stopped. That person could, instead of coming to me, go directly to what is known as an intelligence oversight board that was just created this year ago -- three very distinguished senior gentlemen -- and present that complaint, or that problem to that board. That board would review it, make its recommendations, send it to the President of the United States. This is also augmented by required periodic reports from the generals counsel and the inspectors general of all of the intelligence community, so that that oversight board and its reports to the President are a very fine review, a very fine set of checks and balances to insure the people of this country that the intelligence community is being carefully monitored.

GRAHAM: Sir, have any agents done that -- any CIA people gone to that board?

ADM. TURNER: I have not any word of individuals doing it, but the periodic reports from the inspectors general and the generals counsel have gone to that board. In effect --

GRAHAM: Well, then it may be that there is some -- something about it that's -- either you have a very clean shop over there -- it may be that there's something there that's intimidating to a lower level person to go to a Presidential board -- is that possible?

ADM. TURNER: I don't believe that's the case, but I didn't say there have been none, I simply said in ten days I haven't asked that question, and I just -- I'm unable, honestly, to answer it at this point.

GRAHAM: Sir, do you believe that there is a need for further legislation to make clear -- clearer -- that the CIA is not to be involved in such domestic spying as the opening of mail, or other things that were revealed in the recent investigations?

ADM. TURNER: I think it's a fine line between whether the Executive Order put out by the President, or a piece of legislation by the Congress, is needed, but in my opinion at this stage, there is no question about the orders. We're carrying them out, we're not in the intelligence business inside the United States, that's the FBI's domain.

WOODWARD: Admiral, there's a lot of focus on who assists somebody at the top. The President's aides get a lot of publicity, and we know who they are. Who are your chief assistants at the CIA? Are they people you've known for a long time, that you brought in, -- just two or three top people you deal with -- who are they and what is their background?

ADM. TURNER: I have three deputies who report to me. One is the deputy for the Central Intelligence Agency -- his name is Mr. Henry Knoche. He is a career CIA officer. I did not know him before

I came into this association. Another is a deputy for what is known as the intelligence community, who helps coordinate this entire operation. He just happens to be another admiral of the Navy, Admiral Daniel Murphy, and I've known him for many years, and have a close personal association. The third is a deputy for what is known as National Intelligence Estimates, and here I have just about completed negotiations with a distinguished academician to come and join me here, a man I've worked with in the past, and who has a very fine record, both in the government and in academia --

GRAHAM: Who is that?

ADM. TURNER: and who will take that, and I'm not quite ready to announce that at this time, but I think you'll be very pleased with him when I do.

HERMAN: Reviewing my notes here, I find a little bit of a loose end. You said early on in the program that the Soviet Union is trying to make up for its deficiencies by military development aimed at becoming the dominant world power. Are they succeeding? Will they be the dominant world power, and when?

ADM. TURNER: I don't think so, because, among other things, I think the will and resolve of the people of the United States is too great to permit that.

HERMAN: But I think I have to ask, is the situation now developing agreeably to you? Are you pleased with the way the balance of power is now developing? -- or are you talking about future changes?

ADM. TURNER: I think that the military balance is gradually eroding towards the Soviet side. I think that we can and will be able

to redress that, because again, I believe that the people of the United States are perceiving this need.

HERMAN: When you say redress it, are you talking about a massive new military program on our part?

ADM. TURNER: No, I don't think that's going to be necessary.

HERMAN: What is?

ADM. TURNER: I think it's going to be necessary that we put enough resources and enough attention, enough interest into this to realize where we have to strengthen ourselves, but it isn't only in the military sphere, we must continue to have a strong economic position for this country, and parochially, I must say, we must continue to have a strong intelligence function. I'm persuaded that we can have it because we have the basic foundation in fine men and women in your intelligence community who are dedicated to that purpose.

HERMAN: You put that in the future -- we can have it. Do we now not have it?

ADM. TURNER: We do have it now, yes.

GRAHAM: Are any of them reporters?

ADM. TURNER: Any -- there are no American newsmen of any kind on the payroll of the intelligence community of your country, and there will not be.

WOODWARD: Are you going to monitor carefully the Strategic Arms Limitation Talks and see what we do and --

ADM. TURNER: Yes, very closely, and my job, as I see it, is to advise whether we can verify what is agreed. That is one of the greatest contributions we're going to make -- is the ingenuity of the intelligence community in being able to let us go ahead with arms

negotiations.

HERMAN: Thank you, very much, Admiral Turner, for being our guest on Face The Nation.

ADM. TURNER: Thank you.

ANNOUNCER: Today on FACE THE NATION, the Director of Central Intelligence, Admiral Stansfield Turner, was interviewed by CBS News Correspondent Fred Graham, by Bob Woodward, Reporter for The Washington Post, and by CBS News Correspondent George Herman. Next week, another prominent figure in the news will FACE THE NATION.

SECRET

NO JOURNAL

Executive Registry

77-6705/R

17 March 1977

NOTE FOR: The Director

Stan:

I am attaching herewith two booklets of Questions and Answers prepared by Falkiewicz and company in preparation for your "Face the Nation" session. [ ] and I have reviewed them and made suggestions here and there.

A few days ago you asked me for some views on messages I thought worth imparting for sure in the course of the program. One would be to cite your objective of improving the intelligence product, particularly estimates which look to future developments around the world, and against which American plans must be made. In covering this point, I would urge you to avoid appearing overcritical of the estimative process. You can point out the inherent difficulty of predicting future decisions of governments who may not even yet have had confidential discussions of what their decisions will be. This is a much tougher kind of analytical problem than is involved in describing current events and keeping the President and his advisors informed day to day.

In this connection, I think your intent to find ways to make our product more widely available within the Government and to the public is a strong point worth registering. You will want to use care in pointing out that you believe this can be done without revealing intelligence sources and methods.

This, in turn, relates to secrecy. I believe that it would be most helpful if you could point out that we do not classify or maintain secrecy simply in order to hide abuses or embarrassments. Nor do we keep secrets as a means of establishing ourselves as a power elite. The simple fact is that revelations of intelligence sources and methods can cause foreign governments to take precautions and dry up our sources. This can leave us blind and deaf in the midst of a hard world. No American wants this and, as a matter of fact, it is your responsibility by law to protect intelligence sources and methods from disclosure.

I would also find some way of saying kind words about CIA. With its devoted professional corps it serves as the heart and center of the intelligence community and it plays an essential role in our Nation's security. It has made its mistakes in the past, it has gone a long way to clear these matters up and to adjust to the guidelines now set for it. As the Administration and the new DCI continue the process of developing guidelines and parameters, you have no doubt that CIA will conduct its affairs within those limits and with the highest regard for propriety, legality, and the rights of our citizens.

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# **ADMIRAL TURNER**

## **Face The Nation**


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**20 MARCH 1977**

Possible DCI positive statements for Face the Nation.

"Intelligence is of little value unless it enables the decisionmakers of our Government to make the correct decision or at least an educated one."

"Intelligence is evaluated information and we need the best brains within the Government as well as within academic and scientific circles harnessed without suspicion, allegation, and inhibition."

  
D. C. Evans  
Executive Secretary

Date 15 March 1977

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*Paul Affre*